

SUBJECT:	PROPOSED OFF-ROAD CYCLING CENTRE, LLANFOIST
MEETING:	COUNCIL
DATE TO BE CONSIDERED:	16th MAY 2019
WARDS AFFECTED:	LLANFOIST AND ABERGAVENNY

1. PURPOSE

- 1.1 To agree the inclusion of capital funding of £100,000 in the 2019/20 Capital Budget.

2. RECOMMENDATION

- 2.1 that a budget of £100,000 is created in 2019/20 to fund the development of a project for an off-road cycling centre in Llanfoist and that this is funded by a £100,000 grant allocated by Sport Wales to be spent in the current financial year.

3. KEY ISSUES

- 3.1 Abergavenny has long been regarded as an important centre for cycling in Wales and the provision of a regional cycling centre in the Abergavenny area has been included as a priority in Welsh Cycling's national facilities strategy.
- 3.2 The Council and Welsh Cycling have been seeking to establish a facility in the Abergavenny area since 2013 to enhance the reputation of the town as a main cycling destination in Wales. The Council previously investigated the possibility of developing a provision at a site in Gilwern but this initiative was not taken forward due to overriding environmental constraints.
- 3.3. In 2018 an options appraisal was carried out that looked at two sites, namely a site at Racecourse Farm and the King Henry VIII School/Leisure Centre site. The school site currently acts as the base for one of the local cycling clubs which has over 200 members – including a large number of juniors and a healthy mix of male and female participants. The club holds training events weekly and occasional competitive events throughout the year. The club will be displaced from the school site during the construction period and probably also in the longer term, when the site is developed for the replacement school.
- 3.4 The conclusion of the options appraisal is that the Racecourse Farm site is the preferred option for the development of the new cycling centre, known as a closed road circuit (CRC). Although cycling in Abergavenny is a strong participation sport and the town has an enviable record of promoting local, national and international cycling events, the needs analysis shows that there is a lack of suitable facilities to act as a cycling hub for the local area and the

wider cycling region. There is a high level of demand, with 24 cycling clubs and 1,200 British Cycling members within a 20 mile radius of Abergavenny.

- 3.5 Against this background, an application was made to Sport Wales for financial support towards the cost of developing the proposals for the proposed CRC at Racecourse Farm and a grant of £100,000 has been awarded to get the scheme to a “shovel ready” state, including the grant of planning permission, by the end of March 2020.

4.0 OPTIONS APPRAISAL

A detailed options appraisal was carried out in 2018 and is referred to as one of the background papers in Section 10 of this report. That appraisal concluded that the preferred option for a closed road circuit in the Abergavenny area is the site at Racecourse Farm, Llanfoist.

5. EVALUATION CRITERIA

Please see evaluation criteria set out in **Appendix A**.

6. REASONS

- 6.1 To ensure that the funding is available in the Council’s capital budget for the 2019/20 financial year;
- 6.2 To enable work on the development to proceed forthwith and to ensure that the funding is spent within the timescale for the use of the grant.

7. RESOURCE IMPLICATIONS

- 7.1 The funding for this first stage of the project is wholly funded by the grant allocated by Sport Wales and will not impact upon other projects in the capital budget;
- 7.2 Estimates suggest that the overall cost of the proposal is likely to be in the region of £1.26million and part of the first phase of work will be the identification of external funding opportunities for construction works.

8. **WELL BEING OF FUTURE GENERATIONS IMPLICATIONS (INCORPORATING EQUALITIES, SUSTAINABILITY, SAFEGUARDING & CORPORATE PARENTING)**
See attached at **Appendix B**.

9. CONSULTEES

Cabinet Members
Local Member
Senior Leadership Team
Assistant Head of Finance/Deputy S151 Officer

10. BACKGROUND PAPERS

Abergavenny CRC Options appraisal 2018

11. AUTHOR

Mike Moran, Community Infrastructure Coordinator
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APPENDIX A

Report to Council on 16th May 2019 – Proposed Off-Road Cycling Centre, Llanfoist

Evaluation Criteria

Title of Report:	Proposed Off-Road Cycling Centre for Llanfoist
Date decision was made:	16th May 2019
Report Author:	Mike Moran, Community Infrastructure Coordinator

What will happen as a result of this decision being approved by Cabinet or Council?
What is the desired outcome of the decision? What effect will the decision have on the public/officers? The establishment of an off-road cycling centre in the Abergavenny area that provides a bespoke facility for use by schools, clubs families and the wider community. Increased participation in sport and physical activities by Monmouthshire residents. One year appraisal

What benchmarks and/or criteria will you use to determine whether the decision has been successfully implemented?
Think about what you will use to assess whether the decision has had a positive or negative effect: Has there been an increase/decrease in the number of users Has the level of service to the customer changed and how will you know If decision is to restructure departments, has there been any effect on the team (e.g. increase in sick leave) All of the surveys, studies and appraisals have been completed and planning permission is in place Positive engagement has taken place with Welsh Cycling, schools, local cycling clubs and the wider community A business plan is in place to support delivery of the project if sufficient funding can be identified. One year appraisal

What is the estimate cost of implementing this decision or, if the decision is designed to save money, what is the proposed saving that the decision will achieve?
Give an overview of the planned costs associated with the project, which should already be included in the report, so that once the evaluation is completed there is a quick overview of whether it was delivered on budget or if the desired level of savings was achieved. The estimated cost of the project is £1.26 million – the estimated cost of the first phase is £100,000 for which the grant has been awarded.



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Future Generations Evaluation
(includes Equalities and Sustainability Impact Assessments)

Name of the Officer: Mike Moran Phone no: 07894 573834 E-mail: mikemoran@monmouthshire.gov.uk	Decision on inclusion of funding in 2019/20 capital budget
Name of Service: Enterprise	Date completed: 19 th April 2019

NB. Key strategies and documents that may help you identify your contribution to the wellbeing goals and sustainable development principles include: Single Integrated Plan, Continuance Agreement, Improvement Plan, Local Development Plan, People Strategy, Asset Management Plan, Green Infrastructure SPG, Welsh Language Standards, etc


- 1. Does your proposal deliver any of the well-being goals below?** Please explain the impact (positive and negative) you expect, together with suggestions of how to mitigate negative impacts or better contribute to the goal.




Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
A prosperous Wales Efficient use of resources, skilled, educated people, generates wealth, provides jobs	Positive - the project will be funded from grant income, so there is no call on the Council's core capital budget for this first stage of the development.	


Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
<p>A resilient Wales Maintain and enhance biodiversity and ecosystems that support resilience and can adapt to change (e.g. climate change)</p>	<p>Positive – land involved is in the ownership of the council - the project will involve landscape improvements and making the most of the natural environment.</p>	
<p>A healthier Wales People’s physical and mental wellbeing is maximized and health impacts are understood</p>	<p>Positive - the proposal involves improving peoples’ physical & mental well-being. In addition to its value as an enhanced recreation provision, the cycling facility will enable other forms of active and passive recreation and will be used for events that provide a focal point for a number of family oriented activities.</p>	
<p>A Wales of cohesive communities Communities are attractive, viable, safe and well connected</p>	<p>The proposals will contribute to the safety and cohesiveness of the local community in which they are located.</p>	
<p>A globally responsible Wales Taking account of impact on global well-being when considering local social, economic and environmental wellbeing</p>	<p>The availability of good quality and accessible open spaces in the local community means that local people do not have to travel to other areas by car or by public transport, thereby contributing to a reduction in harmful nitrogen dioxide emissions</p>	
<p>A Wales of vibrant culture and thriving Welsh language</p>	<p>There are no specific proposals in this report to promote and protect the Welsh</p>	<p>Encourage the use of the Welsh language in on-site signage – bilingual noticeboards</p>

Well Being Goal	Does the proposal contribute to this goal? Describe the positive and negative impacts.	What actions have been/will be taken to mitigate any negative impacts or better contribute to positive impacts?
Culture, heritage and Welsh language are promoted and protected. People are encouraged to do sport, art and recreation	language but the improvements proposed will encourage more participation in outdoor recreational activities.	would promote the Welsh language and encourage Welsh language speakers to use the site.
A more equal Wales People can fulfil their potential no matter what their background or circumstances	The proposal will encourage improved access for and participation by disabled people and people with other support needs – also by all sections of the community regardless of their background or ability	

2. How has your proposal embedded and prioritised the sustainable governance principles in its development?

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p>Balancing short term need with long term and planning for the future</p>	The sustainability of the site has been assessed and officers feel that the investment proposed will be sustainable in the longer term. It is proposed to produce a business plan in this first phase of the scheme to demonstrate the longer term sustainability of the project.	

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p>Collaboration</p> <p>Working together with other partners to deliver objectives</p>	<p>The project involves working closely with Welsh Cycling and with other stakeholders, including the local cycling clubs, to deliver improved facilities, programmes and outcomes.</p>	
 <p>Involvement</p> <p>Involving those with an interest and seeking their views</p>	<p>The views of Cabinet members and the local county council member have been sought. A local stakeholder meeting will be convened at an early stage of the development work.</p>	
 <p>Prevention</p> <p>Putting resources into preventing problems occurring or getting worse</p>	<p>The project involves the creation of a new facility. Problem prevention is not the basis upon which the funding has been given but investing in a project of this nature will help to prevent problems occurring.</p>	

Sustainable Development Principle	Does your proposal demonstrate you have met this principle? If yes, describe how. If not explain why.	Are there any additional actions to be taken to mitigate any negative impacts or better contribute to positive impacts?
 <p>Integration Considering impact on all wellbeing goals together and on other bodies</p>	<p>The project will have a positive impact on the health & well-being of people living in the Monmouthshire area and to others that will travel to the county to use the new cycling centre.</p>	

3. Are your proposals going to affect any people or groups of people with protected characteristics? Please explain the impact, the evidence you have used and any action you are taking below. For more detailed information on the protected characteristics, the Equality Act 2010 and the Welsh Language Standards that apply to Monmouthshire Council please follow this link: <http://hub/corporatedocs/Equalities/Forms/AllItems.aspx> or contact Alan Burkitt on 01633 644010 or alanburkitt@monmouthshire.gov.uk

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?

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Age	No employment/training issues identified The proposed new facility will benefit residents of all ages living in the local area and beyond.		Continue to consider the needs of people with protected characteristics when formulating proposals.
Disability	The proposed new facility will be designed to be accessible to people with disabilities/mobility issues		
Gender reassignment	Neutral		
Marriage or civil partnership	Neutral		
Pregnancy or maternity	The site will be designed for ease of access with pushchairs and wheelchairs		
Race	Neutral		
Religion or Belief	Neutral		
Sex	The projects that are the subject of this report are of equal benefit to both males and females		
Sexual Orientation	Neutral		

Protected Characteristics	Describe any positive impacts your proposal has on the protected characteristic	Describe any negative impacts your proposal has on the protected characteristic	What has been/will be done to mitigate any negative impacts or better contribute to positive impacts?
Welsh Language	Neutral	Although the recommendation is considered to be neutral it does nothing specifically to promote the use of the Welsh language	It may be possible in the future to encourage applications that actively promote the Welsh language

4. Council has agreed the need to consider the impact its decisions has on important responsibilities of Corporate Parenting and safeguarding. Are your proposals going to affect either of these responsibilities?

	Describe any positive impacts your proposal has on safeguarding and corporate parenting	Describe any negative impacts your proposal has on safeguarding and corporate parenting	What will you do to mitigate any negative impacts or better contribute to positive impacts?
Safeguarding	Positive: the proposals are designed to increase participation by local people, irrespective of their backgrounds		
Corporate Parenting	Neutral		

5. What evidence and data has informed the development of your proposal?

<ul style="list-style-type: none"> Local population figures taken from the 2011 Census data, updated Membership data from Welsh Cycling and British Cycling

6. SUMMARY: As a result of completing this form, what are the main positive and negative impacts of your proposal, how have they informed/changed the development of the proposal so far and what will you be doing in future?

<p>Positive Impacts</p> <ul style="list-style-type: none"> The proposed new off-road cycling centre will help to meet an identified need
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- The scheme will have a positive impact upon the health and well being of local residents and people that travel to use it
- People with protected characteristics will benefit from the improvement projects

Negative Impacts

- It is difficult to demonstrate that the project will have a meaningful benefit for promoting the Welsh language

The above impacts have not materially changed the recommendations contained in the report.

7. ACTIONS: As a result of completing this form are there any further actions you will be undertaking? Please detail them below, if applicable.

What are you going to do	When are you going to do it?	Who is responsible	Progress
Work with Welsh Cycling and others to develop the scheme to a “shovel Ready” state	Following the decision of Council and over the next 12 months	Mike Moran, Community Infrastructure Coordinator	To be reported

8. MONITORING: The impacts of this proposal will need to be monitored and reviewed. Please specify the date at which you will evaluate the impact, and where you will report the results of the review.

The impacts of this proposal will be evaluated in: April 2020	To be reported to SLT and Cabinet Members
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9. VERSION CONTROL: The Future Generations Evaluation should be used at the earliest stages of decision making, and then honed and refined throughout the decision making process. It is important to keep a record of this process so that we can demonstrate how we have considered and built in sustainable development wherever possible.

Version No.	Decision making stage	Date considered	Brief description of any amendments made following consideration
1	Options Appraisal completed	December 2018	Identified Racecourse Farm as preferred option
2	Application submitted for development funding	February 2019	Several amendments made during application process
3	Confirmation of grant funding received	March 2019	Recommendations formulated at this stage
4	Consultation with Cabinet and Senior Leadership	April 2019	No amendments made at this stage
5	MCC Council Meeting	16 th May 2019	Decision sought on inclusion of funding in the 2019/20 capital budget

