



Monmouthshire County Council

Local Toilets Strategy

June 2019

Final Version, after pre-decision scrutiny on 21<sup>st</sup> May 2019 & Individual  
Cabinet Member approval 12<sup>th</sup> June 2019



**Toiled  
Toilet**

## **1. Executive Summary**

- 1.1 Public toilets are essential to equitable access to public outdoor spaces. They allow for the space to become a destination for extended periods of socialising, exercise, commuting and accessing community and commercial services.
- 1.2 This Council continues to play a key role in providing safe, accessible and clean public toilets, together with its' Town and Community Council partners that also own and manage public toilet facilities across the county.
- 1.3 A substantial review of public conveniences was undertaken by a working group of the Strong Communities Select committee in 2009. Their findings were reported to Cabinet in July 2010, with recommendations for Town and Community Councils (T & CC's) to take over the management and funding of most of the public toilets at that time. The response from those Councils was generally favourable, with the consequence of sustaining toilets in the county, (that would have otherwise been closed), and reducing the County Council's costs.
- 1.4 The strategy, in draft forms, has been discussed and further developed through Strong Communities Select committees in February and May 2019. Noting the previous work, Members wanted assurances that there is a mechanism to ensure recommendations are implemented.
- 1.5 The public survey conducted during December 2018 to January 2019 showed a mixed picture of satisfaction/dissatisfaction with the current publicly available toilet provision. For example, 46% were satisfied with cleanliness, 41% disagreed. Strong messages included people stating there were too few facilities (80%); they wanted more information on location (69%); believed they should be free to use (79%) and they were not comfortable using private toilets where they weren't also a customer (78%).
- 1.6 The strategy also identifies negative aspects of providing public toilets over longer periods, as reported by Gwent Police. Drug taking has increased in recent times, and so closure times need consideration with our Town & Community Council colleagues.
- 1.7 The public reported they would like better information on opening times and locations. This will be assisted by promoting the Wales Public Toilet Map, helping people to find a public toilet where and when they need it.
- 1.8 The strategy recognises the contribution of the private sector, and indeed many major retailers recognise their public service role, including larger supermarkets and public houses. Further encouragement of private providers will be taken forward.

- 1.9 This Authority will continue to provide specialist advice to event organisers, to ensure adequate toilet provision at our regular large events, such as the Abergavenny Food Festival, agricultural, music and sporting events.
- 1.10 This Authority welcomes, and was successful in securing, a one off Welsh Government grant of £17,200 'in partial recompense for the additional work required to develop and publish local toilet strategies'. Officers will consider how best to utilise this one-off payment, together with Member and other stakeholder input.
- 1.11 The strategy was available for public consultation between 22<sup>nd</sup> February and 3<sup>rd</sup> May 2019. Some points of accuracy were picked up, eg. opening hours, and recommendations generally supported.
- 1.12 The actions detailed in Section 12 of this strategy will be implemented and reviewed as per Welsh Government requirements. These include –
- Working with Town & Community Councils on options for maintaining and improving existing public toilet provision
  - County Council to utilise the £17,200 funding appropriately
  - Determine solutions to reduce drug taking and other anti-social crime in public toilets, with our Gwent Police colleagues and toilet providers, notably T&CC's
  - Improve the information provided on publicly available public toilets, through the newly established national database and website, together with improved signage and opening times displayed at public facilities
  - Display the nationally approved Toilet/Toiled logo on all premises providing public access
  - Work with local businesses to encourage their participation in allowing public use of their facilities
  - More closely monitor and inspect regularly both publicly and privately provided toilets, via our Environmental Health service.
  - Provide advice to all event organisers in the county on suitability of publicly provided toilets
  - Responding to any Welsh Government initiatives concerning public toilets, and learning from any notable practice in other counties.
  - Setting up a small working group, of Officers and Members, to ensure the recommendations are taken forward in liaison with other interested parties.
- 1.13 The strategy will be reviewed by May 2021, as per Welsh Government guidance.

## **2. Introduction**

- 2.1 The provision of publicly available toilets improves local amenity and supports activity in public open spaces throughout the county. There are 19 dedicated public toilets in Monmouthshire, 9 owned by this

Authority and 10 owned by Town and Community Councils. This is supplemented by a number of toilets on Council property, such as Leisure Centres, that the public can access. The public also utilise toilets on private property, for example at supermarkets and public houses. Although most of the public provision is now run by Community and Town Councils, (of the 9 MCC owned, 5 are T&CC managed), it is a duty on Monmouthshire County Council to prepare and publish a local toilet strategy.

2.2 A public toilet can be defined as a toilet that is freely available for the general public to use. They can also be temporary facilities provided for a specific one-off purpose, for example a music festival. Public toilets can be provided on private property as long as they are freely available for general use. The importance of public provision is more important to certain groups in society, including older people, those with disabilities and parents/carers with young children.

2.3 The key outcomes of the strategy are to:-

- Provide direction on the appropriate location of public toilets throughout the county
- Ensure the maintenance and cleaning of public toilets, including those managed by others, occurs to an appropriate standard
- Ensure the community, including visitors, has good information on the public toilet availability and location
- Provide direction on where the Council should focus advocacy and encouragement of other organisations to provide public toilet facilities
- Provide an action plan for the improvement of public toilets throughout the county

### **3. Need for a strategy for providing toilet facilities**

3.1 Part 8 of the Public Health (Wales) Act 2017, Provision of Toilets' came into force on 31<sup>st</sup> May 2018 and places a duty on each local authority in Wales to prepare and publish a local toilet strategy for its area. Monmouthshire has the responsibility to –

- Assess the need for toilet provision for their communities
- Plan to meet those needs
- Produce a local toilet strategy, and
- Review the strategy, update and publicise revisions

3.2 This Authority, under the Act, must prepare and publish their strategy by 31<sup>st</sup> May 2019. It should be noted that the duty to prepare a local toilet strategy does not require local authorities to provide and maintain public toilets directly. The Local Authority must take a strategic view on how facilities can be provided and accessed by their local population.

Upon review of the strategy, Monmouthshire CC is required to publish a statement of progress.

3.3 The Well-Being of Future Generations (Wales) Act 2015 puts in place a 'sustainable development principle' which advises public bodies how to go about meeting their duty under that Act. The principle is made up of five ways of working that public bodies should follow when carrying out sustainable development. These are:-

- Looking to the long term so we do not compromise the ability of future generations to meet their own needs
- Taking an integrated approach
- Working with others in a collaborative way to find shared sustainable solutions
- Involving a diversity of the population in the decisions affecting them
- Acting to prevent problems from occurring or getting worse.

These five ways of working have been utilised during the preparation, review, consultation and publishing of the strategy.

#### **4. Aims of the Strategy**

4.1 The overall aim of this strategy is to review the quality and quantity of local toilets throughout the county. The public toilet provision is typically not directly via the Council, but the Authority seeks to ensure the provision of clean, safe, accessible and sustainable toilets. This is important for residents whilst out and about, visitors and businesses who will want attractive local environments in which to successfully operate. To achieve this aim, the Authority will –

- Identify the current level of public toilet provision
- Analyse the findings of (i) the questionnaire sent to gauge opinion, (ii) the public consultation, (iii) Abergavenny Town Council's own survey
- Consider the requirements of the general population and particular user groups
- Survey the condition and usage of existing facilities
- Identify any gaps in current provision
- Increase awareness of local toilet locations, including use of new technologies and communications
- Advise organisers on the provision of adequate temporary toilets for events in the county
- Provide a statement setting out the steps the Council will take to meet the need.

## **5. Reviewing the strategy**

- 5.1 Monmouthshire CC will prepare a progress report setting out the steps taken as a consequence of this strategy every two years. The progress report will be published within six months of the end of the two year period. As the strategy is being published in June 2019, the review will take place by the end of May 2021, with a progress report produced by November 2021. The Authority may review its strategy at any time, for example where there is a change in local provision through a partner organisation, and will consult and publish any reviews accordingly.

## **6. Development of the strategy**

- 6.1 Noting the role of Town and Community Councils managing the majority of public toilets in the county, they continue to be engaged for their input into current provision and adequacy. Abergavenny Town Council carried out their own review of provision in their town, and their input is reflected accordingly. From the Council's perspective, Operations, Public Protection, Property Services, Tourism, Leisure and Culture were engaged, together with colleagues in Policy & Partnerships, Communications and GIS mapping, (Shared Resources Service).
- 6.2 Engagement with national retailers was undertaken once across the Welsh Local Authorities, to avoid them needing to answer similar questions 22 times.
- 6.3 A public consultation was undertaken from 19<sup>th</sup> December 2018 to 11<sup>th</sup> January 2019 to assess the needs of residents, visitors and workers within the county. Key engagement mechanisms included:-
- Press Release to local papers 19<sup>th</sup> December, providing information on how to complete the survey
  - Provided to all Town and Community Councillors, and County Councillors
  - social media, including Facebook and Twitter.
  - Via our FB and Twitter feeds, Access to All forums notified, together with Monmouthshire Local Service Board Engagement Group, including the voluntary sector, housing associations and Police & Crime Commissioner
  - Paper questionnaires, when requested. So, for example, 40 hard copy versions were provided to the Abergavenny 50+ group.
- 6.4 Although the response to the survey was quite low, it highlighted certain concerns from those that completed it. These are summarised in Section 11.1.
- 6.5 This Authority is fortunate that a comprehensive review of public toilet provision was undertaken 10 years ago, in 2009. That previous work is referenced in this 2019 strategy and three Members also revisited all

the tradition 'public toilet blocks', both those provided by MCC and Town & Community Councils. This is referenced in Section 11.2.

6.6 A public consultation exercise, seeking views on the draft Local Toilet Strategy, was conducted between 22<sup>nd</sup> February and 3<sup>rd</sup> May 2019. Points of accuracy were picked up – since corrected – with overall support for the recommendations. Comments are summarised in Section 11.3.

6.7 Abergavenny Town Council conducted their own survey and reported their findings in September 2018. Their findings are summarised in Section 11.5.

## **7. Linkage to other priorities – national, Public Service Board, Council, etc.**

7.1 **Older People's Commissioner (OPC) for Wales** - in 2014 the OPC reported that Council decisions to close public toilets were 'short sighted'. The OPC claimed that the money saved by Councils in the short term would have to be paid for later in health costs, as people became detracted from going out and about. This Authority's response to keeping public facilities largely open, is summarised in section 8 below. The OPC, in response to the WG consultation on local strategies stated 'strategies must be supported by funding in order to turn words into action'.

7.2 **The Well-being assessment** (April 2017) – Monmouthshire Public Service Board – highlights predicted increases in elderly persons in the county. By 2039 (20 years' time) over 65's are anticipated to increase by 61%, with over 85's by 100%, ie. doubling in numbers. So decisions should reflect future changes in the numbers of more elderly people.

### **7.3 Council's Local Development Plan**

7.3.1 There is reference to 'community facilities' in the adopted LDP -

Policy S5 – Community and Recreation Facilities  
Development proposals that provide and/or enhance community and recreation facilities will be permitted within or adjoining town and village development boundaries subject to detailed planning considerations. Development proposals that result in the unjustified loss of community and recreation facilities will not be permitted.

7.3.2 Planning colleagues advise that seeking to secure Section 106 funding (a planning obligation) towards a public toilet would need to meet the tests laid down in the Community Infrastructure Levy (CIL) Regulations. It would be difficult to see how a financial contribution towards public toilets would reasonably relate to a specific housing scheme being delivered. Any such obligation would not be defensible at appeal, and Council priorities lie elsewhere, including educational infrastructure. Planning obligations should not be used to provide a facility that should

be provided by the Council or another public body in a more general sense.

**7.4 MCC Corporate Business Plan 2017/22**

7.4.1 Our overarching strategic plan for MCC refers to our purpose – ‘We want to help build sustainable and resilient communities that support the well-being of current and future generations’.

7.4.2 Although there is no specific reference to public toilets in the plan for 17/22, it is implicit that the Council would consider future pressure (aging population) and future generations (remaining fit for purpose as county develops). Keeping populations healthy, using open spaces, etc. is supported by suitable public toilet provision.

**8. Provision of local public toilets**

8.1. Noting the earlier work of the ‘Public Convenience Working Group’, consisting of three County Councillors in 2009, it is useful to reflect on the current provision compared to ten years ago. Financially the County Council commitment can be summarised as follows –

**Table One – financial breakdown, MCC costs in 2018/19 compared to 09/10**

	Water	Electricity	Cleaning	Maintenance	Rates	Town Council Contribution	Total MCC Cost 2009-10	Total MCC Cost 2018-19
Bus Depot, Swan Meadow, Abergavenny,	3,873	-	13,182	1,365	9,605	- 13,500	27,554	14,525
Castle Street, Abergavenny	1,623	748	13,182	624	1,002	- 13,500	16,667	3,679
Whitehorse Lane, Abergavenny	4,876	1,061	13,182	2,110	1,169	- 13,500	25,863	8,898
Brewery Yard, Abergavenny	6,240	2,229	13,182	1,291	1,040	- 13,500	36,075	10,482
Bailey Park, Abergavenny	42	148	3,638	396	-	- 4,000	1,571	224
Caldicot Country Park, Caldicot	4,323	-	14,198	3,078	-	-		21,599



Cattle Market, Monnow Street, Monmouth	2,227	680	14,767	1,880	693	-	15,444	20,247
Maryport, Maryport Street, Usk	1,020	389	7,383	633	745	-	10,559	10,170
Usk Island, Pontypool Rd, Usk	363	677	7,383	457	989	-	10,000	9,869
Main Road, Caerwent	-	-	-	1,200	-	-	7,179	1,200
Jubilee Way Car Park, Caldicot	-	-	11,009	-	-	- 11,009	15,528	
Welsh Street, Chepstow	-	1,987	-	1,754	-	-	19,931	3,741
Castle Dell Car Park, (TIC), Chepstow	-	533	-	-	1,362	-	14,626	1,895
Riverside, Upper Church Street	-	-	-	-	-	-	15,503	
Crickhowell Road, Gilwern	-	-	-	1,200	-	-	6,091	1,200
School Lane, Goytre	-	-	-	1,200	-	-	7,387	1,200
Rear of Town Hall, Grosmont	-	-	-	1,200	-	-	4,854	1,200
Agincourt Street, Monmouth	2,019	900	14,006	1,284	860	- 19,069	15,802	
Tintern Abbey, (CADW owned, leased to MCC)	-	-	-	-	1,040	-	9,113	9,129
<b>Closed Public Toilets (7)</b>							46,292	
							<b>306,038</b>	<b>119,258</b>

- 8.2 As referenced above, total MCC expenditure in 2009/10 was £306,038 compared to £119,258 in 2018/19, a drop of 61%. This does not correlate with a 61% drop in the number of public toilets provided, as majority are now financed and managed by Town & Community Councils. The gaps in Table One above are as a consequence of T&CC picking up costs, which are now not known to MCC.
- 8.3 The 2009 review recommended certain closures. Seven were closed, namely Raglan; Main Road, Tintern; Mathern Road, Bulwark; Healthmatic Unit, Bulwark; Linda Vista, Abergavenny; Llandegfedd reservoir and Llanthony Abbey car park.
- 8.4 Current provision (2019) is listed in Appendix A –
- MCC owned public toilets – entries 1 to 9, though 1 to 5 are managed and part funded by Abergavenny Town Council. So only 4 public toilet blocks are both owned and managed by MCC outright.
  - Town & Community Council public toilets – entries 10 to 19 (ten in total), wholly owned, as a direct consequence of the 2009 review work, and managed by T&CC's.
  - Public toilets in other MCC buildings – entries 20 to 35 (16 in total), includes provision in leisure centres, libraries, etc.
  - Other publicly accessible toilets – entries 36 to 39 (4 in total). These are provided by others, namely CADW, a chapel group, a 'Changing Place' in a community centre, and the Trunk Road Agency.
- 8.5 This Authority considers it hugely positive the Town and Community Councils have typically taken up responsibility for local public toilet provision in our towns and villages. The harsh reality, noting financial pressures on the County Council (both ten years ago and ever since), that the majority of our public toilets would have been closed had our T&CC's not stepped in and taken responsibility.
- 8.6 An innovative solution was found to retain the public toilets provided at Usk Island, as part of the earlier Working Group review. Responsibility for managing the toilets was incorporated into the MCC contract issued to the hot food outlet at this location. This has proved a successful arrangement and has ensured the public facility remains open.
- 8.7 Public toilets, by arrangement with event organisers, will often be open for longer periods when required. So, for example, public toilets in Abergavenny will remain open throughout the weekend of the Abergavenny Food Festival. This demonstrates a willingness, by both the Town and County Council, to work with the private sector to make the visitor experience more enjoyable.

## **9. Provision of toilets in private sector**

- 9.1 Ten years ago, during the time of the Working Group review, there was Welsh Government funding comprising an annual grant of up to £17,500. Only two premises took up the offer of making their toilets available to the public, ie. people could use without being paying customers, for which they received £500 p.a. However, WG funding was subsequently withdrawn and therefore the grant payment was also withdrawn to the two participating businesses.
- 9.2 Whether there is an appetite to revisit seeking local businesses to open their toilet facilities to public use will depend, in a large part, to whether any funding is re-established. Public Protection staff regularly visit all local public houses, retail providers, restaurants, etc. and would be ideally placed to promote any future scheme.
- 9.3 Large national retailers were contacted once for a response in relation to their premises throughout Wales, to avoid duplication and effort. They recognised that the general public did use their toilet facilities when not necessarily making a purchase. This was accepted, noting many will be regular or future customers to their store or eating/entertainment venue. The retailers contacted did not wish to have the national toilet logo on display at their entrances.
- 9.4 Environmental Health Officers will conduct checks of toilets provided for the public as part of their inspection regime. Members of the public can complain to them should they have any concerns regarding cleaning, facilities and overall hygiene.
- 9.5 Monmouthshire is fortunate to host a number of highly successful events throughout the county, including food and music festivals, sporting events, agricultural shows, etc. Monmouthshire Event Safety Advisory Group (ESAG) provides advice and guidance on toilet provision, including numbers, types of facilities, access and overall suitability.

## **10. Mapping locations of publicly accessible toilets**

- 10.1 One element of the strategy is to accurately map information on location of public toilets, together with facilities available and opening times. Locations will be promoted via a 'mapping app' specifically designed for mobile technology. Participating premises will display a nationally agreed sticker in a prominent place. The design, stipulated by Welsh Government, is as follows –



# Toiled Toilet

10.2 The Monmouthshire public toilet information has been shared with Welsh Government to enable a national dataset, the 'Lle map', to be created. The data created in the Lle map will be available as an open data service accessible to everyone. The link to the Lle portal is as follows –

<http://lle.gov.wales/home>

10.3 The dataset will be available in both English and Welsh. The public will be able to see and search the data as it appears on this site, to see the whole of Wales or focus at particular areas. Monmouthshire CC will embed the locally configured map onto its website, and provide a link to the national Lle map, assisting anyone searching data for other areas they might be visiting. Although under development, the map will also be available here –

<https://www.monmouthshire.gov.uk/monmouthshire-local-toilet-survey>

## 11. **FINDINGS of public survey/other**

### 11.1 **MCC survey – 19<sup>th</sup> December 2018 to 11<sup>th</sup> January 2019**

11.1.1. The survey to gauge public opinion ran between 19th December and 11th January 2019. The low response rate, at 132 completed surveys, could be in part due to no announcement of any public toilet closures. The full analysis of the survey findings can be found via our website, via this link –

<https://www.monmouthshire.gov.uk/monmouthshire-local-toilet-survey>

11.1.2 The majority of the responses were from people from Abergavenny, at 61% of the total. Responses by area were as follows –

Abergavenny – 61%

Monmouth - 12%

Chepstow - 8%

Caldicot - 5%

Other - 14%

11.1.3 People were asked what they thought about the current provision, in the area they most frequent, in terms of adequacy, accessibility, cleanliness, etc. and responses are provided below –

**Table Two**

	<b>Strongly agree</b>	<b>Agree</b>	<b>Disagree</b>	<b>Strongly Disagree</b>	<b>Don't Know</b>
There are too few facilities	39 (32%)	41(34%)	21 (17%)	2 (2%)	19 (15%)
The location of facilities is not convenient	27(21%)	40(31%)	36(28%)	1(1%)	25 (19%)
The location of the facilities does not feel safe	4 (4%)	32 (37%)	45 (47%)	3 (3%)	11 (9%)
There is not enough information on where facilities are located	37 (32%)	43 (37%)	13 (11%)	1 (1%)	22 (19%)
The lack of facilities has stopped me from visiting certain locations	14 (9%)	33 (22%)	38 (26%)	37 (25%)	26 (18%)
Facilities are not open at the times I need them	12 (10%)	32 (27%)	39 (33%)	4 (4%)	31 (26%)
The cleanliness of facilities is generally good	4 (2%)	52 (44%)	31 (26%)	18 (15%)	16 (13%)
Toilets should be free to use	61 (51%)	34 (28%)	8 (7%)	1 (1%)	16 (13%)
I don't like using toilets in shops or restaurants because I feel like I need to buy something	59 (50%)	33 (28%)	11 (8%)	1 (1%)	15 (13%)

11.1.4 In summary, of those responding –

- 80% thought there were too few facilities
- 52% stated locations not convenient
- 41% not feeling safe, (50% safe)
- 69% wanted more information on location
- 31% lack of adequate facilities, (51% satisfied)

- 37% believed not open at times needed, (36% satisfied)
- 46% satisfied with cleanliness, (41% disagreed)
- 79% believed toilets should be free to use, (only 8% disagreed)
- 78% weren't comfortable using private toilets where they weren't a customer

11.1.5 Further pertinent points captured were as follows –

- 55% reporting using Council public toilets, 39% private, 6% those in other MCC property, such as Leisure Centres
- 73% thought provision adequate between 9am and 6pm
- Baby changing facilities, across public and private toilets, inadequate 48%, adequate 42%, with people reporting private provision better (81%) than public (21%)
- 67% considered disabled provision in public and private toilets inadequate
- When asked about good facilities, Brewery Yard, Abergavenny got some praise, and many in private sector, notably major supermarkets
- When asked about poor facilities, Whitehorse Lane, Abergavenny came in for most criticism.
- Some thought there was no toilet in Bailey Park, although there is with limited opening times.
- 64% would like to see a sticker or poster to show where public toilet facilities are available, with 27% saying an App would be helpful.

11.1.6 Most frequent comments referred to –

- Cleanliness
- Lack of information on opening hours
- Ideally there is investment to improve existing public blocks
- Not enough baby changing facilities
- More toilets desirable

11.1.7 When asked for thoughts for the future, 40% suggested private providers should encourage non-customers to use their toilets; 36% suggested closing certain public blocks to utilise funding to better maintain those that continue; and 23% suggested MCC seek further investment to improve existing provision across the county.

11.1.8 The information gathered can be utilised in forthcoming conversations with T&CC's, Gwent Police and others when planning future provision.

## 11.2 **Member comments, February 2019**

11.2.1 Three Councillors, together with our Facilities Supervisor, undertook a survey of the public toilet blocks on 7<sup>th</sup> February 2019. 18 were visited, both those owned by this Authority and those owned and managed by Town & Community Councils. A summary of their findings is provided

in Appendix B. Their overall summation referred to (1) standards of cleaning generally satisfactory when MCC providing the service, (2) condition of fabric requires attention in a number of blocks, both MCC and T&CC managed, (3) emergency alarms in disabled toilets not working in 17 of the 18 visited, (4) signage often missing or inadequate. Members asked for a full 'condition survey' of all toilet blocks by the Council's Property Services section. This has since been undertaken in April 2019.

- 11.2.2 The initial draft strategy was presented to a Special Strong Communities Select committee on 13<sup>th</sup> February 2019. As well as Members confirming the poor condition of some of the blocks, (eg. Caldicot Country Park), other comments were made as follows –
- Both reactive (broken panels, etc.) and proactive spending needed to provide facilities of a suitable and safe standard. Property Services to prioritise maintenance work in MCC toilet blocks
  - Like to see the £17,200 one-off WG grant put towards repair costs
  - Need to research the effectiveness of 'blue lights' in public toilets, eg. drug users could revert to using mobile phone lighting to locate veins
  - Helpful if, on receipt of all the Welsh toilet strategies, Welsh Government gave guidance on recommended numbers relating to average footfall in towns and other areas of public use
  - Further to this, could some 'grading system' be introduced to ensure suitable standards are maintained? If nothing nationally, potentially MCC could introduce their own rating system.
  - Strategy needs to be brought to attention of other organisations, namely Brecon Beacons National Park and Welsh Government, (WG). WG have a vested interest as providers of trunk roads, including the heads of the valleys A465, and their historic environment service, CADW. The Road Haulers Association have raised the difficulty of inadequate toilet provision across the trunk road network, which should be an important issue for WG.
  - Noting drug paraphernalia (11.6.3), concerns expressed re MCC cleaning staff exposed to this, plus issue that staff work on their own increasing risk.
  - A strategy to 'audit progress' over time helpful, particularly noting Monmouthshire is a major tourist destination.
  - Pre-decision scrutiny on 21<sup>st</sup> May reaffirmed these points. Of particular note was the desire to ensure the recommendations of this strategy are effectively implemented. The Officer/Member group – two Members were nominated by the Strong Communities Select committee – will be charged in overseeing the recommendations.
- 11.2.3 A Member of the Committee asked 'Access for All', local disability group, for their view on emergency alarms in disabled toilets. This request was made further to deficiencies noted during site visits on 7<sup>th</sup> February. A representative commented on common faults concerning

emergency alarms, (pull cords too high, incorrect location of cords, missing toggles), and installations not checked regularly. Reference was also made to Approved Document M, Section 5 'Sanitary accommodation in buildings other than dwellings', which providers need to have regard to when providing disabled accessible public toilets.

11.2.4 The Chair of the Committee and Head of Public Protection met with the 'Access For All' representative on 22<sup>nd</sup> March to capture their observations. Two visits to public toilets were undertaken to use a proforma used for disabled facilities. This proved very useful and will be taken forward when regular, routine inspections are undertaken by MCC, (as per recommendation 9).

### **11.3 Public consultation comments**

11.3.1 Further to the public survey, another opportunity to comment was afforded via public consultation. This ran from 22 February to 3 May 2019. The Cabinet Member for Public Protection has been informed of progress of the draft strategy, noting it will go to Individual Cabinet Member Decision for approval prior to adoption.

11.3.2 Most comments, from Town and Community Councils, related to points of accuracy, eg. opening times, and a couple being unclear on the £1,200 annual grant from MCC towards running costs. These were referred to Operations Finance section. It is assumed most satisfied with the recommendations noting no adverse comments recorded.

11.3.3 Abergavenny Town Council provided the most detailed comments, including –

- MCC will need to determine a mechanism to ensure improvements to those public blocks owned by Town & Community Councils or others
- Further regard is needed towards families and those with more profound disabilities
- Noting problems with anti-social behaviour in Abergavenny, Town Council happy to assist in seeking solutions with partners
- The strategy is light on coping with future demand, noting aging population
- Supports some form of grading system for the county

### **11.4 MCC Property Services condition survey, April 2019**

11.4.1 At Strong Communities Select Committee on 13<sup>th</sup> February 2019, Members asked for a condition survey to be undertaken. The Authority's Property Services section was notified accordingly and a survey of 18 public toilet blocks was undertaken in April 2019.



11.4.2 A 77 page report was received on 3<sup>rd</sup> May, outlining their findings. Going forward, the recommended small Officer/Member working group can analyse the detail and share specific findings with the owners of these facilities, noting many are owned by Town and Community Councils or other bodies.

11.4.3 A summary of the Property Services assessment is as follows –

**Table Three**

	Grade	Estimated repair costs
<b>A. MCC owned public toilets</b>		
1. Abergavenny Bus Station	C	£36,900
2. Abergavenny – Castle Street	B	£6,800
3. Abergavenny – Whitehorse Lane	C	£93,300
4. Abergavenny – Brewery Yard	A	0
5. Abergavenny – Bailey Park	B	£6,700
6. Caldicot – Caldicot Country Park	C	£25,000
7. Monmouth – Cattle Market	B	£1,700
8. Usk – Maryport Street	B	£4,800
9. Usk – Usk Island	C	£4,900
	<b>Total =</b>	£180,100
<b>B T &amp; CC owned public toilets</b>		
10. Caerwent	C	£4,600
11. Caldicot – Jubilee Way	B	£4,200
12. Chepstow – Welsh Street	B	£2,400
13. Chepstow – Castle Dell/TIC	B	£2,500
14. Chepstow – Riverside	C	£8,400
15. Gilwern	B	£7,400
16. Goytre	B	£5,700
17. Monmouth – Agincourt Street	C	£8,300
18. Tintern	C	£13,300
	<b>Total =</b>	£56,800

11.4.4 These condition survey results will be used to inform decisions by the Working Group.

### **11.5 Abergavenny Town Council (ATC) survey, 2018**

11.5.1 The Projects committee of ATC conducted their own assessment of public toilet provision in Abergavenny, and reported their findings in September 2018. Their public survey generated 355 responses.

11.5.2 The survey identified Brewery Yard as the most frequently used, followed by White Horse Lane, the bus station and Castle Street. Castle Street and the Bus Station facilities were judged the best for

cleanliness, White Horse Lane the worst. Overall, over 50% considered the Abergavenny toilets well presented, generally clean although basic.

- 11.5.3 Regarding potential improvements, 31% thought ATC should increase the precept to fund improvements, 18% selected 'close one of the blocks and invest saved money to improve the remaining', 16% suggested charging.
- 11.5.4 When asked for further comments, most referred to Abergavenny being a tourist town so should have decent toilets, anti-social behaviour stemming from toilets, a need for upgrading and the importance of adequate provision for those with different medical conditions.
- 11.5.5 A Town Councillor inspected the four toilet blocks in August 2018 and commented "The cleaners have an unenviable task ... Graffiti and mess has to be removed from surfaces, needles retrieved from the floor, basins, toilets and bins, and all sorts of strewn around detritus cleared up."
- 11.5.6 Three recommendations were put to ATC, in readiness for 19/20, being (i) retain the status quo, (ii) close one block (White Horse Lane being preferred), (iii) introduce a small charge for usage, and consider whether toilets remain in MCC ownership or transfer to ATC.
- 11.5.7 Noting MCC retains ownership of the toilet blocks, together with the joint priority of promoting tourism, having thriving town centres, etc. dialogue will continue between ATC and MCC on the best options going forward.

## **11.6 Gwent Police comments**

- 11.6.1 Police colleagues have reported anti-social behaviour, notably drug taking, in public toilets in Abergavenny and Monmouth. They have made representation to the Town Councils affected, to request closure of public toilets, including disabled facilities, by early evening (17.00 was suggested) to prevent anyone seeking to sell or take drugs doing so from public conveniences.
- 11.6.2 Specifically drug activity has been reported at Whitehorse Lane, Abergavenny, Agincourt Street, Monmouth and Cattle market (Blestium Street), Monmouth. Police have included these sites in their regular PCSO patrols. Two prosecutions were taken before Christmas 2018 for possession of Class A drugs in Abergavenny.
- 11.6.3 Cleaning crews, since December 2018, have started recording the number of syringes and other drug paraphernalia, to establish the extent of the problem. Both Gwent Police and MCC Cleansing report a steady increase in recent years.
- 11.6.4 Solutions will be discussed through 'Problem Solving Groups' between MCC Officers, Emergency Services and any others with an interest.

Another aid might be to 'blue light' public toilets, whereby drug users cannot see veins thereby making conveniences less attractive.

11.6.5 There are also health and safety considerations to consider, both for Police and MCC Cleaning personnel, visiting toilets with drug paraphernalia.

11.6.6 Gwent Police would wish to be included in any conversations about future provision in out towns, noting their involvement in crime and anti-social behaviour reduction. In the meantime they will continue to seek to arrest for any illegal drug use. They recognise most toilets are now provided by T&CC's so will continue dialogue with facility providers.

## **12. Actions**

### **Monmouthshire CC will –**

1. Continue to work closely with Town & Community Councils on options for maintaining and improving public toilet provision in the county
2. Give particular focus on ensuring public toilets provided for disabled persons are suitable and safe
3. Work with partners on how to best utilise the £17,200 Welsh Government grant
4. Work with the private sector to seek to provide more publicly available toilets where most needed
5. Display the national 'toilet/toiled' national logo (see 10.1) in all participating toilet facilities, including Leisure Centres, libraries, etc.
6. Improve awareness and information available on publicly accessible toilets by updating information on the Monmouthshire CC website and LLe open access data held by Welsh Government, together with App development
7. Regularly review cleaning and maintenance standards, together with T&CC's who typically manage the public toilets in our towns and villages
8. Environmental Health Officers to inspect both public and privately provided toilets as part of their inspection regime. Provide a grading of public toilet blocks to determine progress over time
9. Work closely with Gwent Police to find solutions to reduce anti-social behaviour associated with public toilets
10. Work with other agencies with an interest in suitable and hygienic provision, including Welsh Government, CADW and Brecon Beacons National Park Authority
11. Provide proactive advice to all event organisers in the county on the suitability of their toilet provision
12. Respond to any Welsh Government recommendations on public toilet provision, and seek out notable practice adopted in other counties. A 'rating scheme' would be welcomed.
13. Set up a small Working Group, of Members and Officers, to ensure recommendations are implemented

## Appendix A

Area	Address	Postcode
<b><u>1. MCC owned public toilets</u></b>		
1. Abergavenny	Bus station, Swan Meadow, Abergavenny,	NP7 5HL
2. Abergavenny	Castle Street, Abergavenny	NP7 5EE
3. Abergavenny	Whitehorse Lane, Abergavenny	NP7 5AS
4. Abergavenny	Brewery Yard, Abergavenny	NP7 5SD
5. Abergavenny	Bailey Park, Abergavenny	NP7 5PW
6. Caldicot	Caldicot Country Park, Caldicot	NP26 4HU
7. Monmouth	Cattle Market, Monnow Street, Monmouth	NP25 3EG
8. Usk	Maryport, Maryport Street, Usk	NP15 1RW
9. Usk	Usk Island, Pontypool Rd, Usk	NP15 1SY
<b><u>2. Town &amp; Community Council public toilets</u></b>		
10. Caerwent	Main Road, Caerwent	NP26 5BA
11. Caldicot	Jubilee Way Car Park, Caldicot	NP26 4BG
12. Chepstow	Welsh Street, Chepstow	NP16 5JA
13. Chepstow	Castle Dell Car Park, (TIC), Chepstow	NP16 5EY
14. Chepstow	Riverside, Upper Church Street	NP16 5HU
15. Chepstow	Thomas Street, Chepstow	NP16 5DH
16. Gilwern	Crickhowell Road, Gilwern	NP7 0DE
17. Goytre	School Lane, Goytre	NP4 0BL
18. Grosmont	Rear of Town Hall, Grosmont	NP15 2AU
19. Monmouth	Agincourt Street, Monmouth	NP25 3DZ

### **3. Public Toilets in other MCC buildings**

20. Abergavenny	Leisure Centre, Old Hereford Road, Abergavenny	NP7 6EP
21. Abergavenny	Museum, Castle Street, Abergavenny Library, Baker Street, Abergavenny	NP7 5EE
22. Abergavenny		NP7 5DB
23. Caldicot	Leisure Centre, Green Lane, Caldicot	NP26 4BN
24. Caldicot	Caldicot Castle, (April 1 - Oct 31st only)	NP26 4HU
25. Caldicot	Community Hub, Caldicot	NP26 5DB
26. Chepstow	Leisure Centre, Welsh Street, Chepstow	NP16 5LR
27. Chepstow	Community Hub, Bank Street, Chepstow	
28. Chepstow	Museum, Bridge Street, Chepstow	NP16 5HZ NP16 5EZ
29. Gilwern	Library, Upper Common, Gilwern	
30. Monmouth	Shire Hall, Agincourt Square, Monmouth	NP7 0DS NP25 3DY
31. Monmouth	Leisure Centre, Old Dixton Road, Monmouth	NP25 3DP
32. Monmouth	Museum, Priory Street, Monmouth	NP25 3XA
33. Monmouth	Community Hub, The Rolls Hall, Monmouth	NP25 3BY
34. Tintern	Old Station, Tintern (April 1 - Oct 31st only)	NP16 7NX
35. Usk	Community Hub, 35 Maryport Street, Usk	NP15 1AE

### **4. Other publicly accessible toilets**

36. Tintern	Tintern Abbey, Tintern – CADW owned, (leased to MCC)	NP16 6SE
37. Llanfoist	Friends of Llanfoist Chapel, New Cemetery, Llanfoist	NP7 9LF
38. Monmouth	Bridges Centre, Drybridge Park, Monmouth	NP25 5AS
39. Mitchel Troy A40	Mitchel Troy, Monmouth	NP25 4HY

**Note** – Unique Property Reference Numbers (UPRN's) submitted to WG 1/2/19, together with Welsh version. Above list detailed with opening hours and facilities available at each facility. Full details on opening hours for each site available here –

<https://www.monmouthshire.gov.uk/monmouthshire-local-toilet-survey>

Appendix B – Member condition survey

Key: A = Acceptable, T = Tolerable, U = Unacceptable

No	Location	Provision				General Repair & cleanliness: Interior				General repair & cleanliness: Exterior			Comments
		M	F	Disabled	Baby	Toilets	Wash hand basins	Walls. Floors	Doors and fixtures	Signage	Opening Hours	Lighting	
1.	Bus station, Abergavenny	Y	Y	Y	Y	A	A	A	A		8:00 - 5.30	A	Ceiling/roof needs attention. High step into ladies. External and internal redecoration needed. The vacated Tourist Information Centre at the bus station – wasted opportunity. The construction of obtrusive hydrogen/electric charging facility in the centre of the car park. Planning approval questioned.
2.	Castle Street, Abergavenny	Y	Y	Y	N	A	A	A	A	A		A	Doors need painting in gents. Glass needs cleaning. Bare electric wires outside.
3.	White Horse Lane, Abergavenny	Y	Y	Y	Y	A	A	A	T	T			Metal access doors, all needs cleaning. Roof in poor condition. Hanging greenery. No signage on disabled toilets and Baby changing. Building in unsatisfactory condition. Render spalling off exterior.

No	Location	Provision				General Repair & Cleanliness: Interior				General Repair & Cleanliness Exterior			Comments
		M	F	Disabled	Baby	Toilets	Wash hand basins	Walls, floors	Doors and fixtures	Signage	Opening hours	Lighting	
4.	Market St. Abergavenny (Brewery yard)	Y	Y	Y	Y (in male and female)	A	A	A	T	A		A	Inadequate water pressure in Disabled toilet. Graffiti on doors. Generous size cubicles. Relatively new build unit.
6.	Caldicot Castle, Country Park	Y	Y	Y	N	A	A	A	U	U	9.00 – 5.00	A	Burnt signage in gents. External door to disabled toilet hanging on two hinges. Poor external condition. Electric charging point inaccessible to vehicles.
7.	Monmouth Cattle Market	Y	Y	Y	Y	A	A	A	A	A	8.00-5.30	A	Smelly gents toilets. Poor water pressure. Compliments on green wall outside
8.	Usk Maryport Street	Y	Y	Y	Y	A	A	A	A	A	24/7	A	Hooks missing from doors, Glass needs replacement, Ceiling messy. Forbidding.
9.	Usk Island Woodside	Y	Y	Y	Y	A	A	A	A	A		A	Graffiti, broken window over door. Car park needed general tidy up. Damaged noticeboard. Burger bar adjacent
10.	Main Rd, Caerwent	Y	Y	N	N	A	A	A	A	A		A	Steps to enter



No.	Location	Provision				General Repair & Cleanliness: Interior				General Repair & Cleanliness: Exterior			Comments
		M	F	Disabled	Baby	Toilets	Wash Hand Basins	Walls, Floors	Doors and Fixtures	Signage	Opening hours	Lighting	
11.	Jubilee Way, Caldicot	Y	Y	Y	Y	A	A	A	U	U	9.00 – 5.00	A	Wooden surround in ladies very stained. Cobwebs under sink in toilet for disabled. No sign on Gents. Metal ramped access: accumulated rubbish underneath
12.	Welsh Street, Chepstow	Y	Y	Y	Y	T	A	A	A	A		A (Blue lights)	Ivy growing into Gents. Toilets not clean at base. blue lighting installed.
13.	Castle Dell, Chepstow (Tourist Information Centre)	Y	Y	Y	Y	U	T	T	U	U		A	Rodent droppings. Dirty toilets, no hooks on doors, ludicrous car parking signage and machine location. Toilet for disabled in TIS used for storage, inaccessible. Wasted opportunity to generate income.
14.	Riverside, Chepstow	Y	Y	Y	N	A	A	A	A	T		A	Ladies sign missing No baby changing facilities Bags of rubbish alongside.
15.	Gilwern	Y	Y	Y	N	U	T	U	U			U	No signage, no lights in toilets, no locks on doors

No	Location	Provision				General Repair & Cleanliness: Interior				General Repair & cleanliness: Exterior			Comments
		M	F	Disabled	Baby	Toilet	Wash Hand Basin	Walls, Floors	Doors and fixtures	Signage	Opening Hours	Lighting	
16.	Goytre	Y	Y	N	N	A	A	A	A	A	8-6	A	No bin in the ladies toilet. Sanitary towel on window ledge. Smell in the ladies. Twigs and leaves need clearing from car park and access
18.	Agincourt St. Monmouth	Y	Y	N	Y	A	A	A	T	A	8.00 – 5.30	A	Needs redecoration. Steep step to ladies. Baby changing facility is a counter top in Ladies.
19.	Tintern Abbey	Y	Y	Y	Y	A	A	A	A	A	9.00 – 5.30	A	Clean and tidy reflecting the character of the area. Local cleaner.
38.	Mitchel Troy (Trunk Rd)	Y	Y	Y	N	A	A	A	A	A	24/7	A	Poor signage, section of seat missing in ladies (for ten years)

This review, follows an earlier report and has identified numerous failings in the provision of toilets.

- **\*\*No facilities for disabled had a functioning disabled alarm system (red light at Caldicot)\*\***
- The condition of buildings is poor external and internal maintenance is necessary.
- Different agencies involved with cleaning have differing standards, quality of Monmouthshire cleaning noted.
- Chepstow facilities had blue lights installed to deter non-medical drug use
- Signage was often missing or inadequate
- Opening hours were rarely displayed

- Majority of cubicles are of constricted size
- Car charging point not accessible to vehicles
- No facility had a contact number, should cleansing or maintenance be required
- How to access RADAR keys is necessary
- Opportunities to generate income for Monmouthshire County Council are being ignored.
- No charges are made at any facility

Site Visits undertaken at short notice. Review has identified numerous failings in the provision of toilets in Monmouthshire by County Councillors J. Pratt, A. Webb and V. Smith

