

9th June 2015

Dear Councillor

CABINET

You are requested to attend a **Special Cabinet** meeting to be held at **The Council Chamber, County Hall, Rhadyr, Usk, NP15 1GA on Wednesday, 17th June 2015, at 2.00 p.m.**

AGENDA

1. Apologies for Absence
2. Declarations of Interest
3. Consideration of reports from Select Committees (none).
4. To consider the following reports (copies attached):
 - (i) **FUNDING FOR CHILDREN'S SERVICES BUDGET INVESTMENT IN 2015/16**
Division/Wards Affected: All
Purpose: To identify one off savings in 2015/16 to fund the investment in Children's services approved at last Cabinet. Author: Joy Robson – Head of Finance.
Contact Details: joyrobson@monmouthshire.gov.uk
 - (ii) **EFFECTIVENESS OF COUNCIL SERVICES – QUARTER 4 UPDATE**
Division/Wards Affected: All
Purpose: 1. To provide Cabinet with an update on how the authority performed against national performance indicators in 2014-15 and the latest refresh of the Cabinet Dashboard. 2. To ensure that Cabinet have available the latest data needed to inform future service improvement and are able to set targets for the coming year based on the latest available performance information.
Author: Sian Schofield, Data Analyst / Matthew Gatehouse, Policy and Performance Manager
Contact Details: sianschofield@monmouthshire.gov.uk / matthewgatehouse@monmouthshire.gov.uk

(iii) **A CITY DEAL FOR THE CARDIFF CAPITAL REGION (TO FOLLOW)**

Division/Wards Affected: Countywide

Purpose: For Cabinet to consider becoming an active partner in a Cardiff Capital Region City Deal bid and to allocate £35k to a joint fund of £500k being established by the ten South East Wales Councils to take forward detailed work on a proposal.

Authors: Paul Matthews

Contact Details: paulmatthews@monmouthshire.gov.uk

Yours sincerely,

Paul Matthews
Chief Executive

CABINET PORTFOLIOS 2014

County Councillor	Area of Responsibility	Partnership and External Working	Ward
P.A. Fox (Leader)	Organisational Development Whole Council Performance, Whole Council Strategy Development, Corporate Services, Democracy.	WLGA Council WLGA Coordinating Board Local Service Board	Portskewett
R.J.W. Greenland (Deputy Leader)	Innovation, Enterprise & Leisure Innovation Agenda, Economic Development, Tourism, Social Enterprise, Leisure, Libraries & Culture, Information Technology, Information Systems.	WLGA Council EAS Board	Devauden
P.A.D. Hobson (Deputy Leader)	Community Development Community Planning/Total Place, Equalities, Area Working, Citizen Engagement, Public Relations, Sustainability, Parks & Open Spaces, Community Safety.	Community Safety Partnership Equalities and Diversity Group	Larkfield
E.J. Hacket Pain	Schools and Learning School Improvement, Pre-School Learning, Additional Learning Needs, Children's Disabilities, Families First, Youth Service, Adult Education.	Joint Education Group (EAS) WJEC	Wyesham
G. Howard	Environment, Public Services & Housing Development Control, Building Control, Housing Service, Trading Standards, Public Protection, Environment & Countryside.	SEWSPG	Llanelly Hill
G. Burrows	Social Care & Health Adult Social Services including Integrated services, Learning disabilities, Mental Health. Children's Services including Safeguarding, Looked after Children, Youth Offending, Health and Wellbeing.	Gwent Frailty Board Older Persons Strategy Partnership Group	Mitchel Troy
P. Murphy	Resources Accountancy, Internal Audit, Estates & Property Services, Procurement, Human Resources & Training, Health & Safety.	Prosiect Gwrydd Wales Purchasing Consortium	Caerwent
S.B. Jones	County Operations Highways, Transport, Traffic & Network Management, Waste & Recycling, Engineering, Landscapes, Flood Risk.	Prosiect Gwrydd	Goytre Fawr

Sustainable and Resilient Communities

Outcomes we are working towards

Nobody Is Left Behind

- Older people are able to live their good life
- People have access to appropriate and affordable housing
- People have good access and mobility

People Are Confident, Capable and Involved

- People's lives are not affected by alcohol and drug misuse
- Families are supported
- People feel safe

Our County Thrives

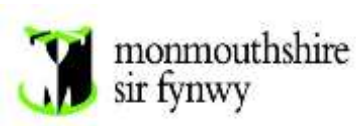
- Business and enterprise
- People have access to practical and flexible learning
- People protect and enhance the environment

Our priorities

- Schools
- Protection of vulnerable people
- Supporting Business and Job Creation
- Maintaining locally accessible services

Our Values

- **Openness:** we aspire to be open and honest to develop trusting relationships.
- **Fairness:** we aspire to provide fair choice, opportunities and experiences and become an organisation built on mutual respect.
- **Flexibility:** we aspire to be flexible in our thinking and action to become an effective and efficient organisation.
- **Teamwork:** we aspire to work together to share our successes and failures by building on our strengths and supporting one another to achieve our goals.



SUBJECT:	Funding for Children's services budget investment in 2015/16
MEETING:	Cabinet
DATE:	17th June 2015
DIVISION/WARDS AFFECTED:	All

1. PURPOSE

To identify one off savings in 2015/16 to fund the investment in Children's services approved at last Cabinet.

2. RECOMMENDATIONS

2.1 To approve the release of one off savings of £400k as identified in Appendix 1, noting the impact in the service areas.

3. KEY ISSUES

3.1 At the last Cabinet meeting approval was given to increase the budget for Children's services in 2015/16 by £422,000. Agreement was given for a further report to be presented so that the funding of the agreed investment could also be approved. The full investment will be included in the MTFP for 2016/17, however in order to make progress this year one off savings need to be identified to fund the budget required.

3.2 Since the last report, it is expected that the recruitment to the posts established in Children's services will take place by September and not August as originally reported. Therefore the budget requirement for 2015/16 reduces to £400,000. Senior Leadership Team have put forward one off savings from their service areas being mindful of trying to minimise the impact on those services and these are identified in Appendix 1.

4. REASONS:

To establish one off funding for the investment in Children's services in 2015/16.

5. RESOURCE IMPLICATIONS:

Budgets identified in the Appendix will be vired to the Children's services budget for one year only. In 2016/17 the on going investment required in Children's services will be taken into account in the Medium Term Financial Plan.

6. SUSTAINABLE DEVELOPMENT AND EQUALITY IMPLICATIONS:

There are no significant equality impacts identified in the assessment (Appendix 2).

7. SAFEGUARDING AND CORPORATE PARENTING IMPLICATIONS

There are no safeguarding and corporate parenting implications for the one off savings.

It is expected that the investment in Children's services will make a positive impact to corporate parenting and safeguarding the interests of our young people.

8. CONSULTEES:

Senior Leadership Team
All Cabinet Members
Head of Legal
Head of Finance

9. BACKGROUND PAPERS:

Nil

10. AUTHOR:

Joy Robson – Head of Finance

11. CONTACT DETAILS:

Tel: 01633 644270

E-mail: joyrobson@monmouthshire.gov.uk

The “Equality Initial Challenge”

Name: Funding for Children’s services budget investment		Please give a brief description of what you are aiming to do.	
Service area:All		To identify one off savings in 2015/16 to fund the investment in Children’s services approved by Cabinet on 6 th May 2015	
Date completed:3rd June 2015			
Protected characteristic	Potential Negative impact Please give details	Potential Neutral impact Please give details	Potential Positive Impact Please give details
Age		X	
Disability		X	
Marriage + Civil Partnership		X	
Pregnancy and maternity		X	
Race		X	
Religion or Belief		X	
Sex (was Gender)		X	
Sexual Orientation		X	
Transgender		X	
Welsh Language		X	

Please give details about any potential negative Impacts .	How do you propose to MITIGATE these negative impacts
➤	➤
➤	➤
➤	➤
➤	➤

Signed Joy Robson

Designation Head of Finance

Dated 3/6/15

EQUALITY IMPACT ASSESSMENT FORM

What are you impact assessing	Service area
Funding for Children’s services budget investment 2015/16	All
Policy author / service lead	Name of assessor and date
Joy Robson	Joy Robson 3/6/15

1. What are you proposing to do?

Identify one off savings in the 2015/16 budget to fund the Children’s service investment for 2015/16.

The on going budget adjustment required will be taken into account in the Medium Term Financial Plan

2. Are your proposals going to affect any people or groups of people with protected characteristics in a **negative** way? If **YES** please tick appropriate boxes below.

Age		Race	
Disability		Religion or Belief	
Gender reassignment		Sex	
Marriage or civil partnership		Sexual Orientation	
Pregnancy and maternity		Welsh Language	

3. Please give details of the negative impact

Chief Officers have identified one off savings that will have minimal impact on services

4. Did you take any actions to mitigate your proposal? Please give details below including any consultation or engagement.

5. Please list the data that has been used to develop this proposal? eg Household survey data, Welsh Govt data, ONS data, MCC service user data, Staff personnel data etc..

Chief officer knowledge of service budgets

Signed.....Joy Robson.....**Designation**...**Head of Finance**.....**Dated**.....3rd June 2015.....

The “Sustainability Challenge”

Name of the Officer completing “the Sustainability challenge”	Please give a brief description of the aims proposed policy or service reconfiguration		
Name of the Division or service area	Date “Challenge” form completed		
Aspect of sustainability affected	Negative impact Please give details	Neutral impact Please give details	Positive Impact Please give details
PEOPLE			
Ensure that more people have access to healthy food			
Improve housing quality and provision			
Reduce ill health and improve healthcare provision			
Promote independence			
Encourage community participation/action and			

voluntary work			
Targets socially excluded			
Help reduce crime and fear of crime			
Improve access to education and training			
Have a positive impact on people and places in other countries			
PLANET			
Reduce, reuse and recycle waste and water			
Reduce carbon dioxide emissions			
Prevent or reduce pollution of the air, land and water			
Protect or enhance wildlife habitats (e.g. trees, hedgerows, open spaces)			
Protect or enhance visual appearance of environment			
PROFIT			
Protect local shops and			

services			
Link local production with local consumption			
Improve environmental awareness of local businesses			
Increase employment for local people			
Preserve and enhance local identity and culture			
Consider ethical purchasing issues, such as Fairtrade, sustainable timber (FSC logo) etc			
Increase and improve access to leisure, recreation or cultural facilities			

What are the potential negative Impacts	Ideas as to how we can look to MITIGATE the negative impacts (include any reasonable adjustments)
➤	➤
➤	➤
➤	➤

➤	➤
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The next steps

- If you have assessed the proposal/s as having a **positive impact please give full details** below

- If you have assessed the proposal/s as having a **Negative Impact** could you please provide us with details of what you propose to do to mitigate the negative impact:

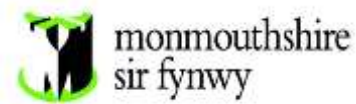
Signed

Dated

Proposed savings in 2015/16 to fund Children's Social services investment

Description	Impact	Amount £
SCH		
Transition Project	Manageable for single year only without significant impact	£20k
Loss of 0.5 finance post	Pressure on team will need to be managed	£10K
IT budget	Possible impact on new system development as we implement phase one and seek to move swiftly into phase two	£30k
CYP		
Staffing efficiencies	Manageable without significant impact	£35k
Operations		
Senior Policy and performance post, hold vacant 4 months	Manageable for a short period	£12k
Head of Highways and Flooding post, hold vacant 4 months	Manageable for a short period	£24k
Topslice Highways maintenance	Delay in undertaking maintenance schemes	£32k
Topslice property maintenance	Delay in undertaking maintenance schemes	£32k
Enterprise		
Planning Application Income	Income expected to be above budget level	£20k
Topslice service budgets	Impact can be managed for one year	£30k
Democracy and Regulatory services		
Individual electoral registration funding	One off funding that is not required in 2015/16	£30k
Income from ROF Glascoed for work on their off site plan	Income expected to be above budget level	£5k
Use of statutory publications budget	Can be managed in year with existing stock	£5k
Policy and Partnerships		
Topslice across services	Impact can be managed for one year	£15k
Finance		
Extra dividend on crematorium	Based on allocation received in 2014/15 so there is a risk this will not be	£50k

	the same for 2015/16	
Extra business rate appeals income	Based on amount achieved in 2014/15 so there is a risk this will not be the same for 2015/16	£50k
TOTAL		£400k



SUBJECT: EFFECTIVENESS OF COUNCIL SERVICES – QUARTER 4 UPDATE

MEETING: Cabinet

DATE: 17 June 2015

DIVISION/WARDS AFFECTED: All

1. PURPOSE:

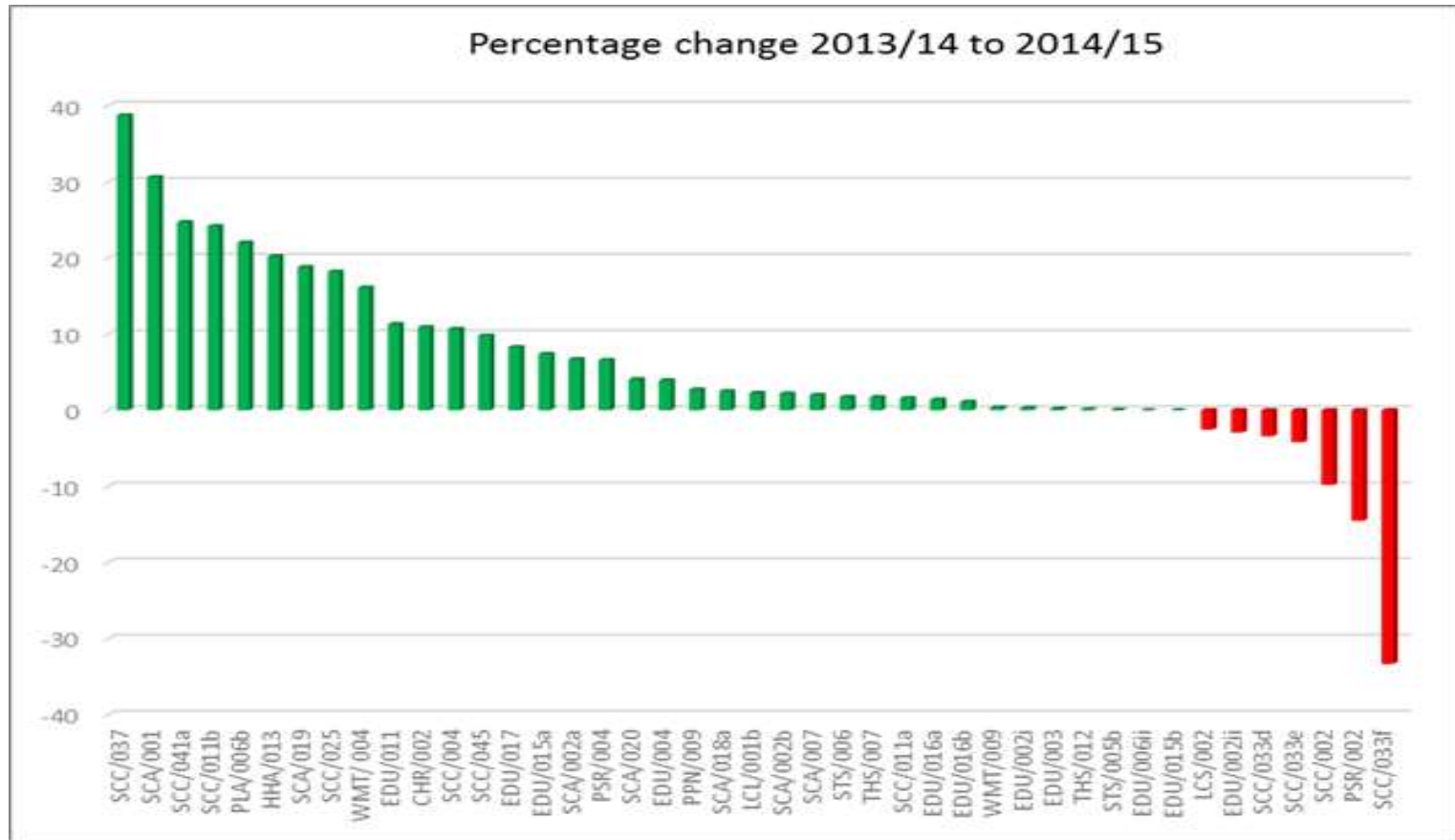
- 1.1 To provide Cabinet with an update on how the authority performed against national performance indicators in 2014-15 and the latest refresh of the Cabinet Dashboard.
- 1.2 To ensure that Cabinet have available the latest data needed to inform future service improvement and are able to set targets for the coming year based on the latest available performance information.

2. RECOMMENDATIONS:

- 2.1 That Cabinet use this report to help their continuous monitoring and evaluation of the effectiveness of services and the extent to which they are contributing to the council's priorities of the education of children, support for vulnerable people, promoting enterprise and job creation and maintaining locally accessible services.
- 2.2 That Cabinet approve the targets for measures in the national performance framework as shown in in appendix 1

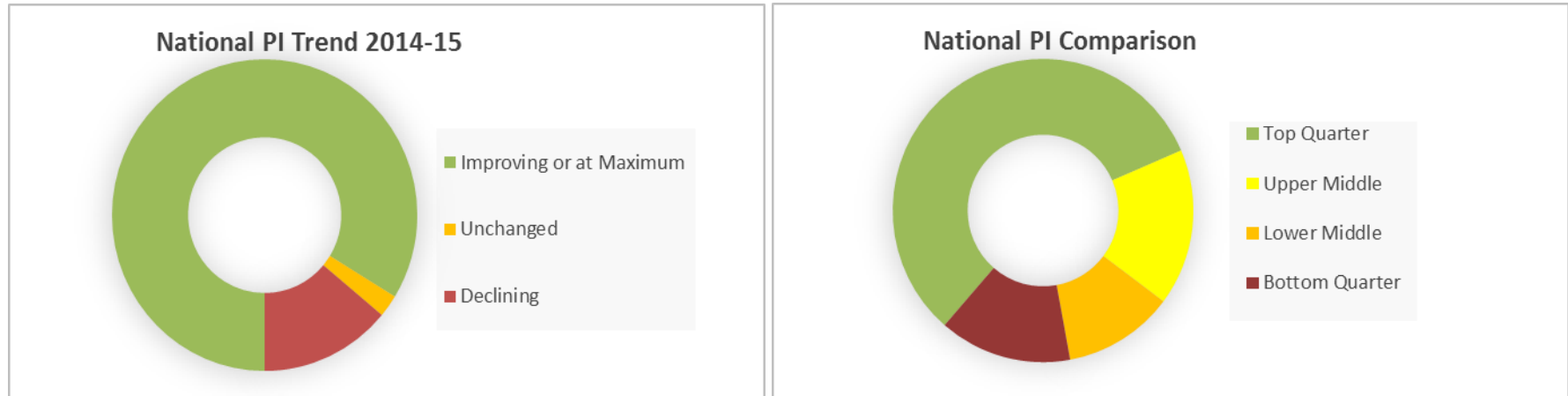
3. KEY ISSUES:

3.1 The desire to improve services and outcomes for the people and communities of Monmouthshire continues against a challenging financial backdrop. Following the adoption of a fourth council priority - to maintain locally accessible services - the need to ensure efficient and effective delivery across all functions remains vital. It is encouraging to report that the measures in the national performance framework show a positive improvement trajectory for the third consecutive year with 84% of indicators improving over the past 12 months. The following chart shows an overview of the indicators, those in green are improving and those in red are declining. The size of the bands indicates the rate of change. Such big improvements cannot be sustained year-on-year.

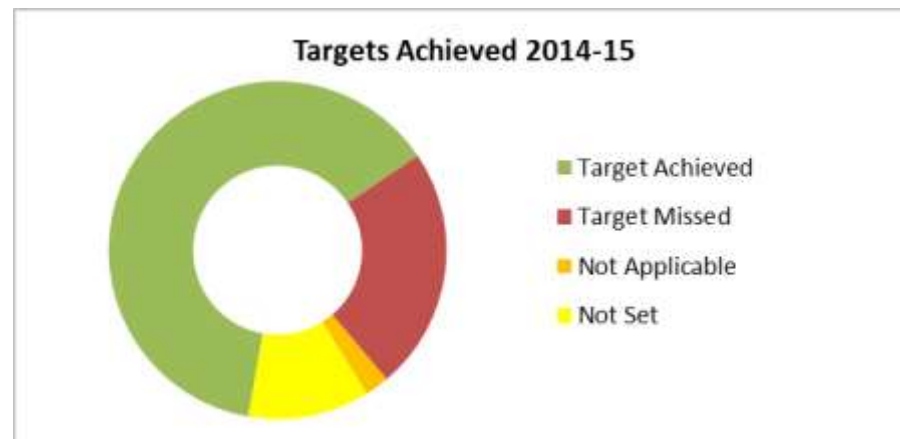


- 3.2 We have tackled some of the significant areas of underperformance and in many cases are now focused on marginal gains but we will continue to strive to push more of our comparable measures of performance into the upper quartile. Improvements must be qualified with an understanding of how our services compare with those in other areas. Full comparative data for Wales will not be available until September, however an early forecast using last years national data set would place around 57% of measures in the top quartile and represent a considerable improvement.
- 3.3 The national performance framework is important, not least as it facilitates comparisons and public accountability but it is only part of the picture. Our focus is on improving outcomes for people in our communities. Better outcomes often will not be seen for ten or twenty years, for example at what point do you know how well a child who has been in the care system is fulfilling their potential? Measuring outcomes is not easy and we need to be able to demonstrate progress in the short and medium term using a range of output and process measures. Many of these are shown in the dashboards available to elected members via [The Hub](#). In addition to the Cabinet reports that have been available for some time, leaders of the two opposition groups have been working with officers to develop dashboards to enhance their access to key information.
- 3.4 The Hub also summarises key data from external sources to build a richer tapestry of information. The latest findings from the National Survey for Wales will be released by Welsh Government mid-June and will be provided verbally at Cabinet.
- 3.5 Data for the full set of national performance indicators is shown as appendix 1, while an overview of our trend and forecast comparative position are also shown in pie charts below. Brought together in a single table these various overviews give a good understanding of the performance trajectory of the council.

	12-13	13-14	14-15
% of national PIs that are Improving	63%	70%	84%
% of national PIs in top-quartile	50%	32%	57%
% of residents who believe that MCC provides a high quality services	53%	63%	Due mid-June
% of people who believe MCC is good at letting them know how it is performing	41%	47%	“
% of people who believe they can influence direction of their local authority (<i>proxy for impact of #MonmouthshireEngages</i>)	22%	26%	“



3.6 Of central importance to our continuing improvement journey is a clear and shared understanding about what needs to be achieved. Proposed targets for 2015-16 are shown in appendix 1. In some instances further work is required before these can be achieved and these are shown as ‘to be confirmed’. In some cases we are not able to set stretching targets for improvement and need to manage expectations around an acceptable level of performance. These were set out in the Improvement Plan agreed by Council in April. Our success in achieving the targets we set last year is shown by the pie chart below.



3.7 Business cases to deliver budget savings are underpinned by clear and measurable targets. These will also be vital to demonstrate that the authority is meeting its duty to make arrangements to deliver continuous improvement. Future targets aligned to budget mandates will be brought forward as individual proposals are presented to elected members for decision.

3.8 Throughout the year reports cards covering all areas of council business, including trend data and comparisons with similar organisations continue to be updated and can be accessed as and when needed to evaluate the effectiveness and impact of services, support Chief Officer one-to-ones with their Executive Member and inform policy development and evaluation. A screenshot of the cabinet level dashboard is shown below as appendix 2. Members will be aware that this dashboard is updated regularly and the screenshot included in this report represents a point in time. The [Cabinet dashboard](#) is also published on the council's website at www.monmouthshire.gov.uk/improvement.

4. REASONS:

4.1 To provide Cabinet with timely information to ensure that the authority is well-run and able to maximise its contribution to achieving the vision of building sustainable and resilient communities.

5. RESOURCE IMPLICATIONS:

None

6. SUSTAINABLE DEVELOPMENT AND EQUALITY IMPLICATIONS:

None - This report does not propose a change of policy or service delivery.

7. SAFEGUARDING AND CORPORATE PARENTING IMPLICATIONS

This report highlights a number of indicators which show that not all care leavers are in suitable accommodation, employment or training. The council agreed an improvement objective relating to this area of work on 23 April 2015.

8. CONSULTEES:

Senior Leadership Team
Cabinet

8. BACKGROUND PAPERS:

9 REPORT AUTHORS:

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National Performance Measures – Year End Update

Appendix 1

Ref	Definition	2011/12	2012/13	2013/14	2014/15 Target	2014/15	2014/15 Trend	Wales Average 2013/14	Forecast Quartile 2014-15	2015/16 Target
SCA/001	The rate of delayed transfers of care for social care reasons per 1,000 population	2.42	1.77	1.83	2.26	1.27	Better	4.68	Top	2.15
SCA/002a	The rate of older people supported in the community per 1,000 population aged 65 or over	67.3	60.28	56.56	56.59	52.77	Better	74.48	Top	tbc
SCA/002b	The rate of older people supported in care homes per 1,000 population aged 65 or over	12.9	13.21	11.33	11.33	11.08	Better	19.84	Top	tbc
SCA/007	The percentage of clients whose care plans were reviewed during the year	65.33	54.4	82.1	82	84.1	Better	81.1	Upper Middle	tbc
SCA/018a	The percentage of carers of adults who were offered an assessment or review of their needs	23	74.2	97.3	100	99.7	Better	85.8	Top	100
SCA/0019	The percentage of adult protection referrals completed where the risk has been managed	77.86	80.37	81.2	92	100	Better	94.45	Top	100

Ref	Definition	2011/12	2012/13	2013/14	2014/15 Target	2014/15	2014/15 Trend	Wales Average 2013/14	Forecast Quartile 2014-15	2015/16 Target
SCA/020	The percentage of adult clients who are supported in the community during the year.	87.55	86.85	86.34	not set	90.4	Better	86.33	Top	not set
SCC/002	The percentage of children looked after who have experienced one or more changes of school	10.5	10.2	11.0	<10	21.4	Declined	13.2	Bottom	10
SCC/004	The percentage of children looked after who have had three or more placements during the year	9.43	2.7	10.7	<9.4	0.9	Better	8.3	Top	tbc
SCC/011a	The percentage of initial assessments where there is evidence that the child has been seen by the Social Worker	97.2	85.6	95.7	95	97.3	Better	78.9	Top	97.5
SCC/011b	The percentage of initial assessments where there is evidence that the child has been seen alone by the Social worker	25.2	22.38	33.21	48	57.4	Better	42.9	Top	60
SCC/025	The percentage of statutory visits to looked after children due in the year that took place in	84.69	66.9	66.3	90.6	84.5	Better	85.3	Lower Middle	tbc

Ref	Definition	2011/12	2012/13	2013/14	2014/15 Target	2014/15	2014/15 Trend	Wales Average 2013/14	Forecast Quartile 2014-15	2015/16 Target
	accordance with regulations									
SCC/033d	The percentage of young people formerly looked after with whom the authority is in contact at the age of 19	88.9	88.9	92.3	100	88.9	Declined	93.4	Bottom	100
SCC/033e	The percentage of young people formerly looked after who are known to be in suitable, non-emergency accommodation at the age of 19	93.8	100	91.7	88.9	87.5	Declined	92.7	Bottom	tbc
SCC/033f	The percentage of young people formerly looked after who are in education, training or employment at age 19	62.5	25	58.3	66.7	25.0	Declined	54.8	Bottom	tbc
SCC/037	The average external qualifications point score for 16 year old looked after children	139	269	222	>165	308	Better	262	Top	tbc
SCC/041a	The percentage of eligible, relevant and former relevant children that have pathway plans as required	not available	68.4	73.3	100	98.0	Better	89.2	Upper Middle	98

Ref	Definition	2011/12	2012/13	2013/14	2014/15 Target	2014/15	2014/15 Trend	Wales Average 2013/14	Forecast Quartile 2014-15	2015/16 Target
SCC/045	The percentage of reviews of looked after children, children on the Child Protection Register and children in need carried out in line with the statutory timetable	61.49	59.5	86.1	94	93.9	Better	89.6	Upper Middle	95
HHA/013	The percentage of all potentially homeless households for whom homelessness was prevented for at least 6 months	30.4	21.4	24.2	35	46.8	Better	66.4	Bottom	55
PSR/002	The average number of calendar days taken to deliver a Disabled Facilities Grant.	311	236	186	230	213	Declined	239	Upper Middle	180
PSR/004	The percentage of private sector homes that were returned to occupation through direct action by the local authority	0.23	Not published	4.66	>4.66	10.27	Better	9.23	Top	11
EDU/002i	The percentage of all pupils that leave compulsory education, training or work based learning without a qualification	0.1	0.1	0.4	0	0.1	Better	0.3	Upper Middle	0

Ref	Definition	2011/12	2012/13	2013/14	2014/15 Target	2014/15	2014/15 Trend	Wales Average 2013/14	Forecast Quartile 2014-15	2015/16 Target
EDU/002ii	The percentage of pupils in local authority care, that leave compulsory education, training or work based learning without a qualification.	0	0	0	0	0	At Maximum	2	Top	0
EDU/003	The percentage of pupils assessed at the end of Key Stage 2, achieving the Core Subject Indicator	82.48	86.3	89.3	91.0-	89.5	Better	84.6	Top	92.2
EDU/004	The percentage of pupils assessed at the end of Key Stage 3 achieving the Core Subject Indicator	71.54	77.7	80.3	87.6-EAS	84.2	Better	77	Top	90
EDU/006ii	The percentage of pupils, receiving a Teacher Assessment in Welsh (first language) at the end of Key Stage 3	0	0	0	0	0	Un-changed	17	Bottom	0
EDU/011	The average point score for pupils aged 15 at the preceding 31 August, in schools maintained by the local authority	438	463.7	472.6	Not set	526	Better	505.3	Upper Middle	not set

Ref	Definition	2011/12	2012/13	2013/14	2014/15 Target	2014/15	2014/15 Trend	Wales Average 2013/14	Forecast Quartile 2014-15	2015/16 Target
EDU/015a	The percentage of final statements of special education need issued within 26 weeks incl. exceptions	42.86	55.6	57.1	Not set	64.5	Better	69.6	Lower Middle	tbc
EDU/015b	The percentage of final statements of special education need issued within 26 weeks excl. exceptions	93.8	100	100	100	100	Maintain	96.6	Top	tbc
EDU/016a	Percentage of pupil attendance in primary schools	94.4	94.7	94.4	95	95.8	Better	93.7	Top	95.8
EDU/016b	Percentage of pupil attendance in secondary schools	92.3	93.2	93.5	93.9	94.6	Better	92.6	Top	94.5
EDU/017	The percentage of pupils who achieved the Level 2 threshold including a GCSE grade A*-C in English or Welsh and mathematics	51.3	56.3	57.3	67	65.6	Better	52.5	Top	66.3
WMT/009	The percentage of municipal waste collected and prepared for reuse and/or recycled that are composted or treated biologically in another way	54.97	55.5	62.94	63	63.32	Better	54.33	Top	63

Ref	Definition	2011/12	2012/13	2013/14	2014/15 Target	2014/15	2014/15 Trend	Wales Average 2013/14	Forecast Quartile 2014-15	2015/16 Target
WMT/004	The percentage of municipal waste collected by local authorities sent to landfill	43.29	42.81	34.23	35	18.14	Better	37.72	Top	18.14
STS/005b	The percentage of highways and land inspected of a high or acceptable standard of cleanliness	95.71	98.4	99.38	99	99.43	Better	96.8	Top	99
STS/006	The percentage of reported fly tipping incidents cleared within 5 working days	81.09	82.12	95.98	96	97.71	Better	95.03	Upper Middle	97.5
THS/007	The percentage of adults aged 60 or over who hold a bus pass	77.9	76.6	77.5	Not Set	79.2	Better	77.5	Lower Middle	80
THS/012	The percentage of principal (A) roads, non-principal (B) roads and non-principal (C) roads that are in overall poor condition	9.44	7.8	9.8	11 (A-3; B-5; C-15;)	9.7	Better	13.2	Lower Middle	11
LCS/002	The number of visits to leisure centres during the year per 1,000 population where the visitor will be participating in physical activity	5962	6852	8099	7800	7893	Declined	8954	Lower Middle	7600

Ref	Definition	2011/12	2012/13	2013/14	2014/15 Target	2014/15	2014/15 Trend	Wales Average 2013/14	Forecast Quartile 2014-15	2015/16 Target
LCL/001b	The number of visits to public libraries during the year, per 1,000 population	7,293	7,279	7,270	7,280	7,434	Better	5851	Top	7450
PPN/009	The percentage of food establishments which are 'broadly compliant' with food hygiene standards	84.3	88.1	91.2	>91.2	93.9	Better	90.33	Top	93
CHR/002	Average sickness days per employee (FTE)	13.3	11.9	11.0	11.0	9.8	Better	n/a	n/a	9.5
PLA/006b	The percentage of all additional housing units provided during the year that were affordable.	31	101	31	Not Set	53	Better	37	Top	not set

Cabinet Dashboard

Monmouthshire Summary - Cabinet					Latest Data: Mar '15 / Q4		
Indicator Name	Source	Reported	2013-14	2014-15	Target	RAG	Yearly Trend
Education							
% KS4 Pupils Achieving Level 2 inc Eng/Welsh & Maths	EDU/017	Ac Year	57.30	65.58	67.00		
KS4 L2T Inc. E/W & M Attainment Gap (FSM:Non FSM)	Local	Ac Year	34.97	46.01	30.00		
% Attendance: Primary Schools	EDU/016a	Ac Year	94.37	95.81	95.00		
% Attendance: Secondary Schools	EDU/016b	Ac Year	93.45	94.63	94.00		
% FP Pupils Achieving Expected Level	Local	Ac Year	89.53	91.17	92.60		
Foundation Phase Indicator Attainment Gap (FSM:Non FSM)	Local	Ac Year	17.28	9.51	14.00		
% KS2 Pupils Achieving Expected Level	EDU/003	Ac Year	89.34	89.53	91.00		
KS2 CSI Attainment Gap (FSM:Non FSM)	Local	Ac Year	15.47	22.20	12.00		
% KS3 Pupils Achieving Expected Level	EDU/004	Ac Year	80.35	84.16	87.60		
KS3 CSI Attainment Gap (FSM:Non FSM)	Local	Ac Year	24.08	20.63	21.00		
Vulnerable People							
Cost Avoidance Against Forecast Expenditure Associated with Ageing Population	Local	Yearly	27,352	211,978	123,000		
% Adults who are Satisfied with Their Service (Regular Users)	Local	Monthly	90.00	93.40	90.00		
% Initial Assessments Where Child is Seen Alone	SCC/011b	Monthly	33.21	57.40	48.00		
% Statutory Visits to LAC Completed in Time	SCC/025	Monthly	65.30	84.50	90.60		
% Placements of LAC Beginning with Care Plan in Place	SCC/001a	Monthly	83.00	100.00	100.00		
% Children & Young People with a Current Pathway Plan	SCC/041a	Monthly	73.30	98.00	98.00		
% CIN Reviews Completed on Time	SCC/016	Monthly	57.50	85.20	80.00		
Enterprise & Job Creation							
# New Jobs Created Where Assistance Given by Mon Enterprise	Local	Quarterly	124.00	313.00	200.00		
% Unemployment Among the Economically Active	Local	Quarterly	5.30	4.60	5.30		
Average Wage Level in the County	Local	Yearly	427.00	466.00	465.00		
% 18-24 Year Olds Claiming JSA	Local	Quarterly	5.47	3.88	N/A	18.88%	
% Planning Apps Approved	Local	Yearly	93.70	94.60	93.00		
Core Services							
% Households Whom Homelessness Prevented for 6 Months +	HHA/013	Quarterly	24.20	46.80	35.00		
% Municipal Waste Prepared for Reuse/Recycled	WMT/009	Quarterly	62.94	63.32	63.00		
% Reported Flytipping Incidents Cleared in 5 Working Days	STS/006	Quarterly	95.98	97.78	96.00		
% Roads in Poor Condition	THS/012	Yearly	9.80	9.70	11.00		
Council Effectiveness							
# Days/Shifts Lost Due to Sickness Absence - MCC	CHR/002	Quarterly	10.98	9.80	N/A	9.80%	
Revenue Outturn Expenditure Against Budget (£000's)	Local	Yearly	-1,227.00	327.00	0.00		
% Budget Savings in MTFP Delivered	Local	Quarterly	86.00	91.00	100.00		
% New Benefit Claims Decided Within 14 Days	Local	Yearly	94.00	97.80	95.00		
% People Agree They Can Influence Decisions Affecting Local Area	Local	Yearly	26.00	N/A	26.00	N/A	

REPORT

SUBJECT	A CITY DEAL FOR SOUTH EAST WALES
DIRECTORATE	Chief Executive's Unit
MEETING	Cabinet
DATE	17th June 2015
DIVISIONS/WARD AFFECTED	All Authority

1. PURPOSE

- 1.1 To provide an update on recent work to attract a City Deal for South East Wales and to seek authority to be a partner in progressing towards the preparation of a formal City Deal proposal.

2. RECOMMENDATION

- 2.1.1 That Cabinet agree that Monmouthshire should become an active partner in progressing a City Deal for South East Wales and participate in preparatory work that may / will lead to the negotiation of a City Deal with UK Government, Welsh Government and surrounding authorities.
- 2.1.2 The Cabinet agree a sum of £30,300 to be taken from the Priority Investment Reserve as a contribution to an overall fund of £500,000 being established by the ten South East Wales Councils to take forward necessary specialist preparation of a detailed proposal over the next 18 months.
- 2.1.3 That Cabinet agree to this report being presented to full Council on 26 June 2015 to ensure all Members are aware of this work and have an opportunity to debate it.
- 2.1.4 That updates are brought to Cabinet / Council at appropriate times to enable Cabinet to decide whether they wish to remain part of this process.

3. BACKGROUND

- 3.1 The 'City Deal' process was initiated in late 2011 as part of the UK Government's broader devolution and growth agenda. City Deals provide bespoke agreements between Government and cities that seek to empower localities to drive economic growth by providing additional freedoms and resources. In return the Government has sought new local governance arrangements, which have taken a variety of forms including combined authorities, city mayors, and other forms of local government led partnerships.
- 3.2 The Government's stated aim of the City Deal programme is to devolve control to cities to:

- Take charge and responsibility of decisions that affect their area
 - Do what they think is best to help businesses grow
 - Create economic growth
 - Decide how public money should be spent
- 3.3 A common theme in the larger deals has been a ‘Payment by Results’ approach. The ‘Payment by Results’ approach is in effect a new form of Tax Increment Finance. Tax Increment Finance is based on retaining a share of business rate uplift which is typically around 2% of total Gross Value Added (GVA¹) uplift to pay back finance raised for infrastructure investment. A ‘Payment by Results’ approach provides access to a share of the total tax receipt from GVA uplift resulting from infrastructure investment which typically equates to circa 40%.
- 3.4 On 18th March 2015 the Chancellor of the Exchequer announced in his Budget Statement that *‘We’re giving more power to Wales. We’re working on a City Deal’*. The announcement effectively moves the current discussion about a potential City Deal for South East Wales on to the next stage where the Government has now offered to begin the formal process of negotiation.
- 3.5 The announcement follows on from the decision made in the run up to the referendum on Scottish independence to award a City Deal for Glasgow. This was the first deal with a city in a devolved nation of the UK. Up until that point the opportunity had only been made available to English cities: the first round was with the 8 largest English cities outside of London, known as the Core Cities; and the second round was with the next 14 largest cities outside of London and the 6 cities with the highest recent population growth.
- 3.6 A City Deal could unlock significant new money to support capital investment in major infrastructure priorities for the city-region. However, every deal done to date has been bespoke with the eventual size and scope of the deal dependant on a number of important local factors.

4 REASONS

- 4.1.1 The development of a successful proposal relies on agreement of a set of minimum objectives for participant areas. This means that there must be a minimum guaranteed outcome for all participant areas, typically in terms of access to job opportunities. To that end, the Infrastructure Fund created by a City Deal is required to invest according to a strict set of criteria. Essentially, eligible projects are evaluated against the net economic impact they would have on the City Deal area and also the contribution they would make towards meeting the agreed minimum objectives. The crucial requirement of city leaders therefore is to set, and agree with UK Government, the ‘rules’ by which the Infrastructure Fund invests. In many areas this has led to a drastic change to the order of priority for capital investment, and typically it has seen transport investment focus on projects that bring people and jobs closer together.
- 4.2 Overall the effective building blocks required by local authorities to deliver a coherent City Deal proposal include:
- Agreeing appropriate and sound objectives and minimum outcomes
 - Identification of resources to support the development of the City Deal as well as to contribute to the overall fund and cover the cost of financing requirements
 - Operationally effective governance that also fits in with the UK Government’s agenda in terms of the devolution of powers to city-regions

¹ GVA measures the contribution to the economy of each individual producer, industry or sector.

- Effective tools for prioritisation that provide rigour to the expected levels of impact in terms of jobs and GVA, as well as reducing the risk that local authorities are exposed to in terms of meeting the required objectives to trigger payments from the UK Government
- Functional economic geography consistent with effective decision making and ensuring that a scale where net impact can be maximised
- An element of local financial risk taking that shows the commitment of partners.

4.3 The scale of impact anticipated from some of the largest deals is significant:

- Greater Manchester's £2.75bn Transport Fund is expected to deliver up to £3.6bn in annual GVA and 37,000 jobs;
- Leeds City Region's £1.45bn Transport Fund is expected to deliver up to £2.6bn in annual GVA and 23,000 jobs;
- Glasgow City Region's £1.13bn fund is expected to deliver up to £2.2bn in annual GVA and 28,000 jobs.

Governance Arrangements

- 4.4 Effective local partnership/governance arrangements are at the heart of successful City Deals and will determine the extent to which Government is prepared to invest in a locality. The deals agreed by Government to date have been based on a variety of approaches reflecting local circumstances. The largest deals have clearly been achieved where the strongest local partnership arrangements exist and in most cases these have been local authority led. That is the case for both Greater Manchester and West Yorkshire, the largest of the City Deals in England, and is the case for Glasgow.
- 4.5 In all cases, the private sector has had an important role to play. Inherently, local business is at the heart of the concept of a City Deal. City Deals are intended to grow the local economy, to increase GVA, by providing the infrastructure for business to flourish. It is therefore imperative to engage with local business in shaping priorities and supporting delivery. More to the point, the public sector funding provided to deliver key infrastructure projects will always require significant private sector investment.
- 4.6 The potential scale of the deal will rely on many factors including the extent of match funding contributions available from local sources and the appetite for taking risk. In terms of potential, based on a pro-rata calculation of the Glasgow deal, to achieve the same percentage of GVA uplift (5%) it would require an infrastructure fund in the region of £800m.
- 4.7 The initial stage is to submit an outline proposal to the UK Government that will provide a high-level proposition, outlining the key aims and objectives of the Deal, and an initial summary of proposed governance arrangements. This will represent only the start of a detailed process that is likely to take up to 12 – 18 months to complete. It will require a significant level of technical expertise in developing appropriate economic modelling tools by which projects and programmes can be prioritised.

5 RESOURCE IMPLICATIONS

- 5.1 The process involved in getting to a final submission is resource intensive and will require participating partners to support the allocation of a number of staff and a budget for the provision of appropriate specialist advice.

- 5.2 A key factor in determining the scale and scope of City Deals has been the level of maturity of existing partnership/governance arrangements. There seems to be a clear correlation between the scale of funds negotiated and the level of local trust and co-operation that can be demonstrated to be in place.
- 5.3 In the South East Wales context, it is clear there will need to be a significant role for Welsh Government in taking forward a City Deal proposal not least to ensure adequate funding is available to match any new monies provided by Central Government. There may also be a role for EU funding as part of the mix.
- 5.4 In all cases, the business community has played a role in the City Deal process. In some cases local business has led the process through Local Enterprise Partnerships. The larger agreements have been led by consortia of local government, strongly supported in close partnership by the local business community.
- 5.5 The latest and largest Deals have required a significant element of local risk taking both in terms of the 'Payment by Results' approach and a requirement for local capital investment. The Payment by Results approach potentially introduces cash-flow consequences in terms of upfront costs being locally funded in advance of any Government contribution which is dependent on agreed outcomes being achieved.
- 5.6 At this initial stage, an allocation of £30,300 as a contribution to a wider funding pool of £500k to enable preparatory work. This work will move a 'high level concept' to a 'detailed proposal'. Cabinet are not at this point committing beyond participating in this necessary preparatory work.

6 EQUALITY AND SUSTAINABLE DEVELOPMENT IMPLICATIONS

- 6.1 The decisions highlighted in this report have no equality and sustainability implications per se.

7 SAFEGUARDING AND CORPORATE PARENTING IMPLICATIONS

- 7.1 The decisions highlighted in this report have no safeguarding or corporate parenting implications per se.

8 CONSULTEES

Strategic Leadership Team
All Cabinet Members
Blaenau Gwent County Borough Council
Bridgend County Borough Council
Caerphilly County Borough Council
Cardiff City Council
Merthyr County Borough Council
Newport City Council
Torfaen County Borough Council
Vale of Glamorgan Council
Rhondda Cynon Taff County Borough Council

9 BACKGROUND PAPERS

9.1 None.

10 AUTHORS

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11 CONTACT DETAILS

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